

GOV. COMM. 15. 187 (HOUSE)

COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS

Benigno R. Fitial Governor

Timothy P. Villagomez
Lieutenant Governor

DEC 22 2006

The Honorable Joseph M. Mendiola Senate President, The Senate Fifteenth Northern Marianas Commonwealth Legislature Saipan, MP 96950

The Honorable Oscar M. Babauta Speaker, House of Representatives Fifteenth Northern Marianas Commonwealth Legislature Saipan, MP 96950

Dear Mr. President and Mr. Speaker:

This is to inform you that I have signed into law House Bill 15-191, HD2, entitled, "To make limited amendments to Public Utilities Commission Act (Public Law 15-35 (4 CMC §§8401-8461)), to amend Executive Order 2006-4 (4 CMC §§8111-8158), and for other purposes," which was passed by the Fifteenth Northern Mariana Commonwealth Legislature.

This bill becomes **Public Law No. 15-40**. Copies bearing my signature are forwarded for your reference.

Sincerely,

cc:

Special Legal Counsels, Office of the Governor Legal Counsel, Office of the Lt. Governor Attorney General, Office of the Attorney General Secretary, Department of Commerce

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Caller Box 10007 Saipan, MP 96950 Telephone: (670) 664-2200/2300 Facsimile: (670) 664-2211/2311

Secretary, Department of Finance
Executive Director, Commonwealth Utilities Corporation
Special Assistant, Office of Management and Budget
All Department and Activity Heads
Senior Policy Advisor
Special Assistant to the Administration
Special Assistant for Programs and Legislative Review



The House of Representatives

NORTHERN MARIANAS COMMONWEALTH LEGISLATURE P.O. BOX 500586 SAIPAN, MP 96950

December 22, 2006

PUBLIC LAW NO. 15-40

The Honorable Timothy P. Villagomez Acting Governor Commonwealth of the Northern Mariana Islands Capitol Hill Saipan, MP 96950

Dear Acting Governor Villagomez:

I have the honor of transmitting herewith for your action **H. B. No. 15-191, HD2**, entitled: "To make limited amendments to the Public Utilities Commission Act (Public Law 15-35 (4 CMC §§ 8401-8461)), to amend Executive Order 2006-4 (4 CMC §§ 8111-8158), and for other purposes." The Bill was passed by the House of Representatives and the Senate of the Fifteenth Northern Marianas Commonwealth Legislature.

Sincerely yours,

Evelyn C. Fleming House Clerk

Attachment



HOUSE OF REPRESENTATIVES

FIFTEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE

FIFTH SPECIAL SESSION, 2006

PUBLIC LAW NO. 15-40
H. B. No. 15-191, HD2

AN ACT

To make limited amendments to the Public Utilities Commission Act (Public Law 15-35 (4 CMC §§ 8401-8461)), to amend Executive Order 2006-4 (4 CMC §§ 8111-8158), and for other purposes.

In the HOUSE OF REPRESENTATIVES

Offered by

y Representatives:

Ray N. Yumul,

Oscar M. Babauta,

and

Francisco S. Dela Cruz

Date: November 24, 2006

Referred to: None Public Hearing: None

Standing Committee Report: None

Passed First and Final Reading on November 24, 2006

In the SENATE

Referred to: Committee on Public Utilities, Transportation, and Communications

Public Hearing: None

Standing Committee Report: None

Passed Final Reading on December 21, 2006

Evelyn C/Fleming, House Clerk



HOUSE OF REPRESENTATIVES

FIFTEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE FIFTH SPECIAL SESSION, 2006

PUBLIC LAW NO. 15-40 H. B. No. 15-191, HD2

AN ACT

To make limited amendments to the Public Utilities Commission Act (Public Law 15-35 (4 CMC §§ 8401 - 8461)), to amend Executive Order 2006-4 (4 CMC §§ 8111 - 8158), and for other related purposes.

BE IT ENACTED BY THE FIFTEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE:

Section 1. Short Title. This Act may be cited as the "The PUC Amendments Act of 2006."

Section 2. <u>Findings and purposes</u>. The Legislature finds that a few limited amendments are needed to further improve the Public Utilities Commission Act (Public Law 15-35 (4 CMC §§ 8401-8461)) and Executive Order 2006-4 (4 CMC §§ 8111-8158).

The Legislature further finds that regulation must be fair and flexible and advance the public interest. Regulators must be experts by reason of knowledge, experience or training and understand the needs of the CNMI and its people.

Amendments included in this act relate to the (1) qualifications of commissioners and (2) their ethical position. Other amendments (1) clarify the PUC's authority to issue interim orders for partial and immediate relief and to set rates that reflect various classes and types of service, and (2) allow the CUC to continue to conduct its business while the PUC is being constituted. CUC may also issue an RFP for power privatization and make an award contingent upon the contractor obtaining from the PUC a certificate of public convenience and necessity and an approval of its rates and CUC's divestiture. This Act is a necessary and proper use of the legislative authority granted by Article II of the Commonwealth Constitution.

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Section 3. Amendments to Commonwealth Code as Enacted in Public Law 15-35 (4 CMC §§ 8401-8461) and Executive Order 2006-4 (4 CMC §§ 8111-8158).

(a) 4 CMC § 8403(a) is amended as follows:

"(a) There is established in the Commonwealth government the Public Utilities Commission, a regulatory agency, in accordance with Article III, Section 15 of the Commonwealth Constitution. The Commission shall be an independent agency within the executive branch of the Commonwealth government and not part of any principal department. The Commission shall be composed of five members to be called Commissioners. The Governor, with the confirmation of both the Senate and the House of Representatives of the Commonwealth Legislature, shall appoint all five members. The members shall be of good ethical standing in their field of expertise and demonstrate experience in business regulation, in a business regulated by the Commission, or in accounting, law, or engineering. The Governor shall seek to appoint members with managerial or engineering experience in one of the fields of power engineering, water treatment, wastewater management, telecommunications, cable television services, and accounting. At least one Commissioner shall reside on Tinian, one Commissioner shall reside on Rota, and at least three Commissioners shall reside on Saipan."

(b) 4 CMC § 8403(j), the first sentence is amended to read as follows:

"No person having a financial interest, as defined in 1 CMC 8503(f), in, or having immediate family with a financial interest in any entity regulated by the Commission or deriving any remuneration from any entity regulated by the Commission shall be eligible to serve as a Commissioner or be employed by the Commission."

(c) 4 CMC § 8409(f), the last sentence is amended to read as follows:

"Any rate change shall be considered by the Commission using standards and financial criteria consistent with generally accepted rate-making principles and in full consideration of the requirements of maintenance of service to the public."

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- (d) 4 CMC § 8410 is amended to add a new subsection (e) to read as follows:
- "(e) The power to issue interim orders, including orders for partial and immediate rate increases or decreases."
- (e) 4 CMC § 8429 is repealed and reenacted to read as follows:
 - "§ 8429. Rate Structure and Approval Procedures.
- (a) A regulated entity may not charge or receive compensation for any regulated service or product other than through the rates, rents, fees and charges approved by the Commission.
- (b) Every regulated entity shall present the Commission with a schedule of all rates, rents, fees, and charges it proposes to assess for regulated services of all types.
- (c) A regulated entity shall not unduly discriminate or give undue preferences or advantages to any person or class of customers, or customers of a geographic area. Upon a finding that there is a cost of service benefit therefrom, the Commission may permit the preference, advantage, or discrimination pursuant to established ratemaking principles for purposes which include, but are not limited to, the following:
 - (1) economic development;
 - (2) energy conservation or independence;
 - (3) fuel and power source diversification;
 - (4) universal service and a due recognition to the affordability of service to low income customers;
 - (5) giving due recognition to the class of service, including but not limited to residential, commercial, government, industrial, and street lighting; and
 - (6) providing for geographically uniform rates, charges and fees among the islands of Rota, Tinian, and Saipan, and among geographic areas within an island."

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4 CMC § 8430 is amended to add a new subsection (f) to read as follows: **(f)**

- "(f) After first having given notice to the interested parties within the service area to be affected and affording interested parties a reasonable opportunity for a full and complete hearing, the Commission, after submission of all proofs, shall render a final decision. The Commission may, in its discretion and for good cause shown, upon written motion by any party, make a finding and enter an order granting partial and immediate relief on less than a complete record. Revenues collected upon an order for partial and immediate relief shall be collected subject to refund with appropriate interest and upon such security as the Commission may require."
- (g) Section 3(b)(4)(B) of Public Law 15-35, which enacted 4 CMC § 8122(c), is repealed and reenacted to read as follows:
 - "(c) Notwithstanding 4 CMC § 8439 and any other provision of law, the Commonwealth Utilities Corporation may (1) issue a request for proposals to privatize or transfer ownership, control, management, or operations, in whole or in part, of a utility service and the property relating to that service, and (2) award such a contract, contingent upon the contractor obtaining from the Public Utilities Commission a certificate of public convenience and necessity required in 4 CMC § 8441. The Commission's review shall include a determination as to whether the divestiture and the contractor's proposed rates, charges, assessments, and costs are consistent with the public interest. A business, that is licensed in the Commonwealth and has been engaged for at least ten years in a business that is closely related to the utility service for which the Commonwealth Utilities Corporation publishes a request for proposals, shall be permitted to submit a proposal upon the payment of the required fees."

- (h) Section 3 of Public Law 15-35 is amended to add a new subsection (b)(4)(C) to read:
 - "(C) A new subsection (d) is added to 4 CMC § 8122 to read as follows:
 - "(d) For the purposes of a deliberate and uninterrupted transition to regulation under the Public Utilities Commission, and notwithstanding §8425, §8429 and any other provision of law, the Commonwealth Utilities Corporation's power and authority to set rates, fees, charges and rents shall continue until such time as the Public Utilities Commission shall issue an order setting rates, fees, charges or rents for a utility service."
- (i) Section 3 of Public Law 15-35 is amended to add a new subsection (b)(4)(D) to read:
 - "(D) 4 CMC § 8158(a) is repealed and reenacted to read as follows:
 - "§ 8158. Review. (a) Any person aggrieved by an act or omission of the corporation shall obtain review pursuant to 4 CMC § 8435."

Section 4. <u>Severability</u>. If any provision of this Act or the application of any such provision to any person or circumstance should be held invalid by a court of competent jurisdiction, the remainder of this Act or the application of its provisions to persons or circumstances other than those to which it is held invalid shall not be affected thereby.

Section 5. <u>Savings Clause</u>. This Act and any repealer contained herein shall not be construed as affecting any existing right acquired under contract or acquired under statutes repealed or under any rule, regulation or order adopted under the statutes. Repealers contained in this Act shall not affect any proceeding instituted under or pursuant to prior law. The enactment of the Act shall not have the effect of terminating, or in any way modifying, any liability, civil or criminal, which shall already be in existence on the date this Act becomes effective.

Section 6. <u>Effective Date</u>. This Act shall take effect upon its approval by the Governor or becoming law without such approval.

CERTIFIED BY:

ATTESTED TO BY:

OSCAR M. BABAUTA
SPEAKER OF THE HOUSE

EVELYN C. FLEMING HOUSE CLERK

Q.e

on this 2

2006, 2006

BENIGNO R. FITIAI

GOVERNOR

COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS